### PUNJAB URBAN LAND SYSTEMS ENHANCEMENT PROJECT

## (PULSE)



# **Gender Strategy**







October 2023

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## Abbreviations

ARC	Arazi Record Center
BOR	Board of Revenue
СВО	Community Based Organization
CSO	Civil Society Organization
ESCP	Environment and Social Commitment Plan
ESMF	Environment and Social Management Framework
ESS	Environment and Social Standards
HLP	Housing, Land, Property
GAP	Gender Action Plan
GBV	Gender Based Violence
GRM	Grievance Redress Mechanism
LRMIS	Land Records Management Information System
M&E	Monitoring & Evaluation
NGO	Non-Government Organization
PAD	Project Appraisal Document
PIU	Project Implementation Unit
PLRA	Punjab Land Records Authority
PMU	Project Management Unit
PULSE	Punjab Urban Land Systems Enhancement Project
SEA	Sexual Exploitation and Abuse
SEP	Stakeholder Engagement Plan
SH	Sexual Harassment
ТРМ	Third party Monitoring
WBG	World Bank Group
WLR	Women Land Rights

## **Executive Summary**

The Punjab Urban Land Systems Enhancement Project (PULSE), initiated by the Board of Revenue, Government of Punjab, with financial support from the World Bank, aims to enhance land-related systems in Punjab Province. The project focuses on improving land records and identifying land for development, including housing programs. The total cost of the PULSE project is \$150 million, spanning a five-year period from 2022 to 2027. The implementation agency for the project is the Board of Revenue (BOR). This endeavor is aligned with Pakistan's Vision 2025 and Punjab Growth Strategy (PGS) 2023.

The project consists of five key components:

- Digital Land Records and Cadastral Maps for the Land Records Management Information System (LRMIS).
- Land for Housing.
- Integrated Land and Geospatial Information Systems and Services.
- Project Management and Institutional Strengthening.
- Contingent Emergency Response Component (CERC).

The PULSE Project will take steps to address gender disparities in land rights. By integrating effective gender mainstreaming practices, the project aims to increase the proportion of women listed in legally recognized land records. Moreover, it is dedicated to minimizing the risks of Gender-Based Violence (GBV), Sexual Exploitation and Abuse (SEA), and Sexual Harassment (SH) during project activities. A comprehensive gender strategy, considering the Environment and Social Commitment Plan (ESCP) and indicators of results framework in the Project Appraisal Document (PAD), will ensure that all project activities are attuned to gender considerations. This strategy will serve as a roadmap to achieve desired gender-related outcomes within the project's scope and activities.

To specifically address gender issues, this gender strategy categorizes its efforts as follows:

- Mitigation of Gender-Based Violence (GBV), Sexual Exploitation and Abuse (SEA), and Sexual Harassment (SH) during project activities through risk assessment and the implementation of mitigation measures under ESCP.
- Gender Mainstreaming with a focus on achieving gender-specific result indicators that benefit women.

A full-time Gender Specialist from the Project Management Unit (PMU) of PULSE will oversee, guide, and coordinate gender-related measures within the project, ensuring the successful implementation of the Gender Action Plan (GAP) and Gender Strategy. The PMU's Monitoring and Evaluation Specialist will be responsible for compiling Monitoring and Evaluation (M&E) reports. Additionally, an independent third-party monitoring consultant firm will conduct annual

Third-Party Monitoring (TPM) assessments. The project will submit environmental and social progress reports to the World Bank bi-annually for review.

## **Gender Strategy**

### 1. Project Description

Pakistan has a land administration system inherited from the British, involving rules and regulations regarding the sale, purchase and use of land resources linked to the collection of land revenue. The present land legislation, which is fiscal in nature, is constituted mainly of the Land Revenue Act 1967 for mutation, the Registration Act 1908 for registering the documents, and the Punjab Land Records Authority (PLRA) Act 2017. The PLRA Act 2017 is the primary applicable law to modernize the land records system and service delivery for both urban and rural citizens contributing to long-lasting tenure security. Information on available land in Punjab (for housing and other development needs) is ad hoc and paper based, highlighting the critical need for a comprehensive database of public land assets and their values. Housing agencies are not able to quickly identify and mobilize public land for government investment, even vacant parcels in prime locations.

The Board of Revenue, Government of Punjab, with the financial support of the World Bank, has initiated the Punjab Urban Land Systems Enhancement Project (PULSE) to provide beneficiaries in Punjab Province with improved land records and identification of land for development, including housing programs. The key objective is to improve Punjab's land records management and information systems to enhance land administration in all rural and urban areas and access to land for development, including low-cost housing. The project is working for the creation of a province-wide digital cadastral map, standardization and interlinking land records, data improvement in urban and rural areas and the scale-up of Land Records Management Information System (LRMIS), as well as project management and policy development. Promoting a more transparent, efficient, and selective supply of lands will address one of the critical bottlenecks to the supply of affordable housing. The strengthened land administration through updated land records will reduce the potential of property tax evasion and contribute to more effective collection of revenues in Punjab for strengthening revenue flows and developing sustainable towns and cities.

The cost of the PULSE project is USD 150 million over a time frame of five years (2022-2027). The Board of Revenue (BOR) is the implementing agency. This project also supports Pakistan's Vision 2025 and Punjab Growth Strategy (PGS) 2023.

PULSE project has the following main components:

• Digital Land Records and Cadastral Maps for the Land Records Management Information System (LRMIS): Create a spatial framework for the LRMIS, in addition to creating systems to register peri-urban and urban property, and upgrading property tax records accordingly.

- Land for Housing: Develop an inventory of state lands assets and management strategy.
- Integrated Land and Geospatial Information Systems and Services: Integrate information from a variety of sources with the LRMIS to create an integrated land records portal. The component will also establish the infrastructure for the maintenance of records on spatial data in the province.
- Project Management and Institutional Strengthening: Provide policy, legal, and regulatory support to the project, carry out monitoring of project activities, and disseminate information on the project, among other administrative functions.
- Contingent Emergency Response Component (CERC)

### 2. Gender Gaps in the Context of Land Administration in Pakistan

Women constitute 48.4 percent of Pakistan's population<sup>1</sup>, however, the Global Gender Gap Index, 2022 shows that Pakistan's ranking is extremely low as it is ranked 145/156 for economic participation and opportunity, 135/156 for educational attainment, 143/156 for health and survival, and 95/156 for political empowerment.<sup>2</sup>

Pakistan is also signatory to the 2030 Agenda which comprises of Sustainable Development Goals (SDGs). Pakistan stands among one of the first countries to formally endorse the 2030 Agenda, through a unanimous parliamentary resolution<sup>3</sup>. The 2030 Agenda, known as SDGs, recognizes the importance of empowering women; under Goal 5 which is "Achieve gender equality and empower all women and girls". Target 5.7 "Equal Rights to Economic Resources, Property Ownership and Financial Services" focuses on undertaking reforms to give women equal rights to economic resources, as well as access to ownership and control over land and other forms of property, financial services, inheritance and natural resources, in accordance with national laws.

According to a report by the United Nations Food and Agriculture Organization (FAO) in 2019, women's land ownership in Pakistan is very low. The report indicates that women own only 2% of agricultural land in Pakistan. Furthermore, women face significant challenges in accessing and owning land due to cultural and social norms, legal barriers, and limited economic resources. The inheritance laws in Pakistan are also unfavorable to women, which makes it difficult for them to inherit or purchase land. The lack of access to land ownership has negative consequences for women's economic empowerment and their ability to make decisions

<sup>&</sup>lt;sup>1</sup> https://data.worldbank.org/indicator/SP.POP.TOTL.FE.ZS?locations=PK

<sup>&</sup>lt;sup>2</sup> https://www3.weforum.org/docs/WEF\_GGGR\_2022.pdf

<sup>&</sup>lt;sup>3</sup> https://www.pc.gov.pk/uploads/report/NGPF.pdf

regarding their own lives. It also affects their ability to access credit, secure housing, and access basic services.

In recent years, there have been efforts to improve women's land ownership in Pakistan. The government has launched several initiatives to provide ownership rights to women, especially through legislation. However, there is still a long way to go to achieve gender equality in land ownership in Pakistan. The constitution of Pakistan ensures all citizens can own property and the most commonly practiced Shariah law stipulates land rights for women. Yet, 97 percent of women do not inherit land or a house despite their law-given inheritance rights. Women are 25 percent less likely than men to own land and 69 percent less likely to own a house<sup>4</sup>. Inequality between the genders in access to land in Pakistan is due to customs and cultural norms<sup>5</sup> rather than written laws.

### 3. Rationale for Gender Strategy

Gender has been identified as a cross-cutting aspect of the PULSE project, which is designed to manage and regulate land ownership and use.

- World Bank Environmental and Social Framework (ESF) supports the World Bank's work to close gaps between men and women, girls and boys and enhance women's leadership and voice. Under the ESF, the World Bank has strengthened its commitment to promoting gender equality and inclusion in Investment Project Financing (IPF) operations. The ESF's Vision for Sustainable Development stresses the importance of gender equality in the Bank's work on inclusion, empowering all people to participate in, and benefit from, the development process. The ESF's Environmental and Social Standards (ESS) set out the requirements for Borrowers relating to the identification and assessment of environmental and social risks and impacts, including GBV risks and impacts, associated with projects supported by the World Bank.
- The World Bank's Gender Strategy (FY 16-23) identifies removing barriers to women's ownership of and control over assets as one of the strategic objectives focusing on Women Land Rights (WLR) which refer to women's access to housing, land, and property (HLP) in land administration projects. The WB strategy defines women as anyone who identifies as a woman regardless of sex. Countries and International development agencies increasingly recognize WLR and HLP as significant factors to empower women, as access and control over land provides them safety, and opportunities for economic growth and gives them a greater role in decision making.
- Integrating Gender in Land Administration: The World Bank has recognized importance of gender equality and women's empowerment in all its projects, including land

<sup>&</sup>lt;sup>4</sup> Pakistan Demographic and Health Survey (2017-18)

<sup>&</sup>lt;sup>5</sup> These include: social perceptions around dowries and other marital expenses; lack of formal economic and psycho-social support due to which women remain susceptible to social pressure to forgo inheritance; fraud and collusion between revenue officials and natal family members; limited access to consolidated information on deceased family members' property; and mobility and cultural restrictions.

administration projects. For a land administration, tenure, or rights project to succeed, a targeted, gender-responsive approach to scoping is essential. Women and men interact with and experience the world in distinct ways, largely due to deeply rooted social norms and practices. Their ability to own, use, control, lease, transfer, and inherit land is also distinct. Multiple forms of socioeconomic inequities exist around the world, leaving whole communities and cultures behind. However, women often face additional discriminatory structural and social inequities within these contexts.<sup>6</sup> On the same principles, the PULSE project aims at incorporating a gender perspective into any intervention aiming at securing land ownership by including following components in the project design: (i) gender sensitive design; (ii) gender sensitive data collection and analysis; (iii) capacity building and training for women; (iv) participation and consultation for women; and (v) monitoring and evaluation.

Limited access to	Inheritance laws	Lack of	Limited access to	Gender-based
land		participation	information and	violence
			resources	
Women and	In some societies,	Women and	Women may have	In some cases, land
vulnerable groups,	inheritance laws	vulnerable groups	limited access to	disputes can
particularly in rural	favor male heirs	are often	information and	escalate into
areas, often have	over female heirs,	underrepresented in	resources related to	gender-based
limited access to	which can result in	decision-making	land administration	violence,
land due to cultural	women being	processes related to	projects, which can	particularly against
norms and legal	excluded from land	land administration	make it difficult for	women. This can
barriers. This can	ownership and	projects, which can	them to participate	create a hostile
prevent them from	inheritance.	lead to their needs	effectively. This can	environment for
participating in land	This can make it	and perspectives	include a lack of	women to
administration	difficult for women	being overlooked.	access to education	participate in land
projects and limit	to participate in	This can also result	and training	administration
their ability to use	land administration	in projects that do	opportunities, as	projects and limit
land for economic	projects or benefit	not adequately	well as limited	their ability to
and social	from project	address gender	access to financial	benefit from
purposes.	outcomes.	disparities.	resources.	project outcomes.

#### Table 1. Common Gender Issues in Land Administration Projects

In Pakistan, a variety of factors hinder women from effectively exercising their rightful and equitable access to HLP. For instance, women often encounter greater limitations than men in terms of accessing information, and necessary resources. They face significant challenges in accessing and owning land due to cultural and social norms, institutional barriers, and limited

<sup>&</sup>lt;sup>6</sup> World Bank. 2022. "Integrating Gender in Land Projects: A Toolkit." Washington, DC: World Bank

economic resources. To lower women's barriers, laws are in place to support and protect women's right to inheritance and ownership, and protection of women from domestic abuse/ workplace harassment. Legislation relevant to the gender concerns of the project is enlisted below:

#### • The Punjab Enforcement of Women's Property Rights Act 2021

It is expedient to provide for protection of rights of ownership and possession of properties owned by women, ensuring that such rights are not violated by means of harassment, coercion, force, or fraud.

#### • **Punjab Women Development Policy, 2018** It envisions a gender-sensitive Punjab without any explicit or implicit discrimination.

#### • The Punjab Protection of Women Against Violence Act, 2016

The Constitution of the Islamic Republic of Pakistan, while guaranteeing gender equality, enables the State to make any special provision for the protection of women, it is necessary to protect women against violence including domestic violence, to establish a protection system for effective service delivery to women victims and to create an enabling environment to encourage and facilitate women freely to play their desired role in the society.

#### • Punjab Protection Against Harassment of Women at Workplace Act, 2010

Act to make provisions for the protection of women from harassment at the workplace and provide a code of conduct for workplaces to ensure a work environment free of harassment and intimidation.

Even though the state is safeguarding the rights of women through legal processes, its complexities and institutional constraints, lack of awareness along with social and cultural barriers continue to discourage women from actively taking part in matters related to inheritance, and HLP ownership. It is pertinent to mention that for women sometimes the social cost of claiming inheritance is too high as they face the risk of retaliation or social boycott from family and immediate community. The inability to exercise rights of inheritance and ownership has negative consequences for women's economic empowerment and role in decision making. It also affects their ability to access credit, secure housing, and access basic services. Furthermore, there is a significant concern regarding women's exclusion or limited participation in local-level land management and governance systems.

## 4. Objectives of the Gender Strategy

Developing a gender strategy for a land administration project is important to ensure that the project considers the different needs, priorities, and perspectives of women and men in relation to land tenure, access, and use. The following key objectives have been considered for the preparation of this gender strategy:

Promoting Gender Equality in Context of Land registration	Addressing Gender based discrimination and Violence arising during project activities	Increasing Women's representation and participation in decision making processes
Improving access to land record resources and services to women	Strengthening gender mainstreaming	Building capacity of project workers, Government Officials, field staff

PULSE Project will contribute to closing the gender gap on women's land rights by increasing the percentage of women having their name in legally recognized land records. To achieve this gender mainstreaming target, the following activities will be adopted in PULSE:

- Targeting information and awareness campaigns on land tenure rights that address cultural norms and land registration procedures for women
- Ensuring women's participation in all steps of the land registration process
- Creating dedicated, hindrance-free areas in the newly established Arazi Record Centers (ARCs) for women and setting up mobile ARCs
- Training of revenue officers in gender sensitization to encourage clients to record women's name on land registries as joint ownership
- Hiring more women for the project and in revenue offices
- Developing strategies to mitigate the social costs involved in women's inheritance claims
- Using multiple channels to promote women's awareness on their land rights

Further, it is committed to minimizing risks of Gender Based Violence (GBV)/Sexual Exploitation and Abuse (SEA) and Sexual Harassment (SH) during project activities.

## 5. Gender Specific Outcomes for PULSE

A comprehensive gender strategy with a well-defined action plan will ensure that all project activities are gender responsive. It will provide a road map to attain desired outcomes for all aspects of Gender relevant to the project scope and activities, which is already defined in ESCP and results framework indicators. Key components of the project where actions proposed under this gender strategy will be applicable are as follows:

#### Project Development Objective Indicators in the Results Framework:

• The number of land rights registered in and/or linked with LRMIS is 50,680,000, of which 32% are registered in and/or linked with women.

• The number of person-based records converted to parcel-based records in LRMIS is 28,000,000, of which 8,960,000 are for women.

#### Intermediate Results Indicators by Components in the Results Framework:

- The number of landowners whose land records are newly registered and/or updated in LRMIS is 4,640,000, of which 1,485,000 are newly registered and/or updated land records jointly or individually filed by women.
- The percentage of LRMIS user satisfaction with land administration services is 80% in which female satisfaction rate is 85%
- The number of people trained by the LRMIS project is 5,000, of which 500 are women.

The gender strategy will be developed to meet the target of each indicator mentioned above. Additionally, the gender strategy will include monitoring public awareness campaigns and social communications on how they address gender norms, participation of women in the public display of cadastral information, and the benefits to women from land rights registration.

#### **Gender-related Commitments in ESCP**

- Environment and Social Standard (ESS) 1: Assessment and Management of Environmental and Social risks and Impacts:
  - Environmental and Social Assessment
  - Contract Management
  - Third Party Monitoring
- ESS 2: Labor and Working Conditions
  - Grievance Mechanism for Project Workers
- ESS 4: Community Health and Safety
  - GBV and SEA Risks
  - o GBV and SEA Risks During Project Implementation
- ESS 10: Stakeholder Engagement and Information Disclosure
  - Stakeholder Engagement
  - Project Grievance Mechanism
- Capacity Support Training
  - Gender/ GBV/SEA/SH

## 6. Action Plan for Mitigation of GBV Risks and Gender Mainstreaming:

The following table depicts specific actions with respect to relevant project components and targets.

 Table 2: Action Plan for Mitigation of GBV Risks and Gender Mainstreaming



Project Component	Objective	ESCP Action/ Project Results Framework Indicator	Actions required /activities	Responsibility	Time Frame (start and end date)
<b>Mitigating Risks o</b>	f GBV /SEA/SH during	g Project Activities			
1. Conduct GBV/SEA/SH risk assessment and prepare Gender- GBV Action Plan (GAP) which will provide mitigation measures.	Gender-GBV Action Plan (GAP) will ensure that the risk of GBV/SEA/SH are minimized throughout the implementation of the project	Implementation of Gender- GBV/ Action Plan (GAP) by the project ESCP 1.2 Environmental and Social Assessment ESCP 4.2 GBV and SEA Risks	<ul> <li>Hiring of a consultant</li> <li>firm for GBV/SEA/SH</li> <li>Risk Assessment,</li> <li>Preparation of</li> <li>Mitigation Action Plan</li> <li>and Provision of</li> <li>GBV/SEA/SH Prevention</li> <li>Trainings/Awareness</li> <li>Sessions., aligned with</li> <li>WB policies. The</li> <li>mitigation measures</li> <li>will include:</li> <li>i) Updating of the GRM</li> <li>Manual ii) Code of</li> <li>Conduct for project</li> <li>staff and SOPs for</li> <li>response procedures iii)</li> <li>Referral Pathways iv)</li> <li>Training Calendar</li> </ul>	PMU Gender Specialist,	GAP preparation with in 06 months of starting date of the contract (01- 09-2023 to 01-03- 2024) Implementation: Throughout project implementation



1.1 Training and	To sensitize	Implementation of Gender	The consultant firm will	Gender	Training/Awarene
awareness	stakeholders and	Action Plan (GAP) by the	prepare a training	Specialist,	ss sessions will be
sessions on	community on GBV	project	manual, IEC material	Consulting Firm	completed before
GBV/SEA/SH by	risks especially in		and code of conduct		closing of the
specialized GBV	areas where land	ESCP 4.3 GBV and SEA Risks	and deliver at least 12		contract (01-03-
consulting firm	titling is being done	during project	training/awareness		2024)
		implementation	sessions. It will also		
			prepare a training		
			calendar and list of		
			trainers for the project.		
			The training material		
			will include general		
			gender policy of WB,		
			importance of focusing		
			gender in PULSE,		
			Project's gender		
			mainstreaming		
			activities, significance of		
			gender-disaggregated		
			data, GBV at field and		
			operational level,		
			gender sensitization in		
			field work and		
			registration activities.		
1.2 GBV-sensitive	Updating existing	Implementation of Gender	The consulting firm will	Gender	Updation of GRM
GRM	GRM having defined	Action Plan (GAP) by the	(i) review the GRM	Specialist, GRM	after finalization
	procedures for GBV	project	manual to include	Specialist,	of the Mitigation
	including safe		procedures and scripts	Consulting Firm	Action plan
	reporting		GRM operators will use		before 01-03-
			to address SEA/SH		2024. and



	mechanisms under	ESCP 4.3 GBV and SEA Risks	complaints; (ii) include		maintained
	GBV Action Plan.	during project	in this script the list of		throughout the
		implementation	service providers		project cycle
			complainants can be		
		ESCP 10.2 Project Grievance	referred to and the		
		Mechanism	referral process (what		
			the GRM operator will		
			do and what the Service		
			Provider will do) as well		
			as the time-lines to		
			respond to and close		
			complaints (including		
			any fact finding that has		
			to be done by the		
			project if the incident is		
			project related).		
2. Incorporate	To adhere to a Code	ESCP 1.4 Management of	Code of Conduct and a	PMU/PIU	Prior to initiating
GBV/SEA/SH	of Conduct that	Contractors	SEA/SH Performance		bidding process
requirements in the	defines contractor's		Declaration What will	Procurement	throughout the
<b>Bidding Documents</b>	obligations to their	This will be part of bidding	be made part of	Specialist	project cycle
for the contractors	staff on GBV, SEA and	documents and will be	Standard Procurement		
	workplace	ensured during	Documents.		
	harassment	procurement.			
2.1 Guidelines on	To ensure that hired	ESCP 1.4 Management of	Guidelines on	Gender Specialist	Prior to induction
GBV/SEA/SH for	contractors, sub-	Contractors	GBV/SEA/SH for		of sub-
Contractors/sub	contractors/survey		Contractors/sub-	GIS section	contractors/
contractors/ Survey	teams etc. are fully		contractors for survey		surveyors
teams	sensitized on SEA/SH		and field activities will		
	at workplaces and		be prepared. The		
	during interaction		contractors will prepare		
	with community.		CoCs, GRM mechanism		



2.2 GBV/SEA/SH mechanism for Direct Project Workers	To provide a safe working environment for Project workers	ESCP 1.3 Management tools and instruments ESCP 2.2 Grievance Mechanism for Project Workers	to handle concerns of their employees, and SEA/SH action plans as per the guidelines and make it part of the contract and get it signed by Surveyors/teams at the time of induction. Contractors will notify a three-member committee for SH related complaints CoC under Punjab Protection of Women against Workplace Harassment Act 2010 will be circulated. Training on CoC Notification of a three- member committee where at least one member is a female	PMU/PIU Gender Specialist Human resource section	Throughout the project cycle
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3. Provide training	Capacity assessment	ESCP CS-1	Training will be	Gender	Bi-annual
for PMU/PIU staff,	and training of direct		provided to the project	Specialist,	
and	project workers and		staff (men and women).		
contractors/sub-	contractors to ensure		At least 2 trainings shall	Consulting firm	
contractors/survey	safe work		be held on gender and		
ors on Gender and	environment		social inclusion for the	External trainer if	
SEA/SH and			project's staff and	needed,	
community			implementing agencies		
			to ensure that the		
			project is implemented		
			in a social and gender-		
			responsive manner.		
			and district	-	Prior to
			administrations		mobilization in
			Trainings on		field
			GBV/SEA/SH for		
			contractors/sub-		
			contractors/Surveyors		
			Training/Awareness		Prior to and
			sessions in community		during project
			in collaboration with		activities in
			local NGOs, CBOs, CSOs		districts
4. Third-party	To ensure the GBV	ESCP 1.5 Third Party	Monitoring the	Gender Specialist	Two months after
monitoring	action plan is	Monitoring (TPM)	implementation and		project
	implemented during		effectiveness of the	E&S Specialist	effectiveness
	the project period		Gender Based Violence		
			action plan satisfactory		Once a year
			to the PMU and the WB		throughout
					project
					implementation



Gender mainstre 1. Encouraging	Project will contribute	Under ESCP	The project recruitment	PMU/PIU	At the time of all
women's	on including female		policy will remain		new recruitments
representation in	officers into		consistent with the		
project	implementation		prevailing Government		
implementation	implementation		policies in Punjab. As		
			per regulation by		
			Services and General		
			Administration		
			Department all		
			recruitment and		
			selection committees		
			will have at least one		
			woman member.		
			The recruitment		
			process will be kept		
			transparent. Positions		
			will be advertised at all		
			available forums		
			including online Punjab		
			Job Portal to ensure		
			easy access to all		
			candidates especially		
			women.		
			The HR policy will be		
			gender inclusive with		
			focus on providing		
			additional amenities to		
			women to ensure		



			provision of safe working conditions. A three member committee with at least one woman member will be constituted to address SEA/SH complaints under Punjab protection of Women against Harassment at Workplace Act, 2010.		
2. Stakeholder/Com munity	To ensure inclusion of women and vulnerable groups in	ESCP 10.1 Stakeholder engagement plan preparation and	Project will conduct stakeholder engagement activities	Gender Specialist, E&S Team,	Parallel to district wise survey and parcel mapping
Engagement	stakeholder engagement activities and advocacy of Land/Inheritance rights.	implementation	as per Stakeholder Engagement Plan (SEP) and will share its progress on gender mainstreaming targets.	Communication Specialist GRM Specialist	activity
	Raising awareness of women/vulnerable groups on project activities and GRM		The activities will be at provincial and district level. community outreach	Consultant Firms	
	mechanism for both general complaints		activities will be carried out for men / women /		



and GBV/SH based	vulnerable groups such	
complaints.	as Transgender persons	
	and minority groups by	
	utilizing channels which	
	may include but not	
	restricted to, district	
	administration, Social	
	Welfare department,	
	local NGOs, CBOs, CSOs,	
	educational institutions,	
	Basic Health Units	
	(BHUs) local community	
	leaders and opinion	
	leaders at district and	
	tehsil level during	
	survey and parcel	
	mapping.	
	Hiring of Consultant	
	firms for Community	
	Engagement and Social	
	Mobilization with focus	
	on arranging gender	
	specific sessions parallel	
	to broader engagement,	
	and dissemination of	
	information material.	
	In-house Preparation of	
	Information Material.	
	Gender specialist will be	



			supported by the		
			communications wing		
			and Legal Expert.		
			Hiring of a specialized		
			firm with experience in		
			Social Advocacy and		
			Behavior Change		
			Communication to		
			assess the previous		
			practices effective in		
			Pakistan and		
			comparable context and		
			prepare/ disseminate		
			messages advocating		
			women's/other		
			vulnerable groups		
			inheritance rights and		
			on participation in land		
			registration processes.		
3. Improving	To facilitate women	participation of women in	Identify if women	PMU/PIU	Tehsil-wise
Access to	who are involved in	social communication	counter is missing and		throughout the
information and	any land registration	activities	improve signage of		project cycle
resources	activity		women counters in the		
regarding land		participation of women in	existing ARCs		
registration		public displays of cadastral			
		information	Dedicate female		
			employee (if possible) in		
			dedicated counters to		
			assist women in project		
			activity		



<ul> <li>4. Strengthening and facilitating land dispute resolution mechanisms</li> <li>5. Capacity</li> </ul>	Project will strengthen the dispute resolution mechanisms for women to enhance tenure security and inheritance rights To sensitize revenue	participation of women in public displays of cadastral information; and women who benefit from newly recorded and/or registered deeds (jointly or alone). Number of Revenue staff	Develop and provide adequate land dispute- related resolution mechanisms accessible to women, with special assistance while ensuring confidentiality and safety capacity building of	PMU/PIU GRM Specialist Gender	Development: before and during pilot phase Implementation: Throughout project implementation Prior to
building/Trainings of the Revenue Staff/Surveyors	staff on facilitating women during titling process	given gender sensitization trainings focused on facilitating women in land registration.	revenue officers (ARC Staff, Patwaris, Tehsildar etc.) on significance of women participation in land registration processes and sensitize them on encouraging and facilitating women's names in land registries/joint ownerships	Specialist, Social safeguard specialist, and relevant legal/land registration expertise if required	commencement and during survey/mapping activity in concerned districts.
Other Actions		1	1		1
1. Conduct User Satisfaction Survey	to assess the performance of project	Compare surveys and identify successes and problems.	LRMIS user satisfaction with land administration services of which, female user satisfaction with land administration services	PULSE project	Baseline survey at year1, mid-term survey year 3, and final survey year 5



2. Gender	This indicator will measure	Extract data from BoR	Geographic	Every Six months
Disaggregated Data	the number of land rights in	Land Records	Information	
for registered land	Punjab that have registered	Management	System (GIS) &	
rights	in and/or linked with LRMIS.	Information System	Information and	
	The information will be	(LRMIS)	Communications	
	disaggregated by gender.		Technology (ICT),	
	Land rights are incorporated		PULSE	
	into LRMIS, including			
	external land records			
	connected to LRMIS.			

### 1. Monitoring, Evaluation and Reporting

Gender specialist from PMU will oversee, guide, and coordinate gender-related measures within the project and ensure the successful implementation of the GAP and Gender Strategy. The total budget allocation for monitoring, evaluation and reporting is about US\$240,000, which includes a GBV-GAP consultancy, TPM services, and a dedicated gender specialist.

Gender Specialist will be responsible for:

- Overseeing implementation of GAP during the lifecycle of the project
- Conducting quality control of a contract for preparation of GBV- GAP, which was awarded in August 2023.
- Liaison with relevant officers within PMU/PIU for gender-sensitized project implementation
- Monitoring program progress, including in achieving the gender action plan targets and ensuring adaptive management (as needed)
- Revision of project documents/ publications/ guidelines/ policies to ensure effective gender-mainstreaming, and that information is gender-sensitive

• Monitoring contractors' commitment and compliance with the GBV/SEA/SH guidelines

- Liaison with project stakeholders such as allied government departments, beneficiaries, academia, and civil society etc.
- Tracking and monitoring the implementation of training calendar under GAP
- Providing support to project's communication and stakeholder engagement on topics related to gender
- Identification of community leaders, opinion leaders, local NGOs, CBOs and CSOs for collaboration on community outreach focusing on awareness of women's land rights, and information dissemination on projects gender focused initiatives.
- Dissemination of information about the GBV/SEA/SH focused GRM to stakeholders, direct and indirect project workers, and local communities
- Regular reporting to the project management and world bank.

Furthermore, PMU has a full-time Monitoring and Evaluation Specialist. A third-party monitoring consultant firm will also monitor the implementation of environmental and social requirements under PULSE project. The TPM was contracted on October 9, 2023, for a two-year duration. Project will submit E&S progress reports to the World Bank biannually for review.